Targeted consultation on the implementation of the Sustainable Finance Disclosures Regulation (SFDR)

Fields marked with * are mandatory.

Introduction

The <u>Sustainable Finance Disclosures Regulation (SFDR</u>) started applying in March 2021 and requires financial market participants and financial advisers to disclose at entity and product levels how they integrate sustainability risks and principal adverse impacts in their processes at both entity and product levels. It also introduces additional product disclosures for sustainable financial products making sustainability claims.

This targeted consultation aims at gathering information from a wide range of stakeholders, including financial practitioners, non-governmental organisations, national competent authorities, as well as professional and retail investors, on their experiences with the implementation of the SFDR. The Commission is interested in understanding how the SFDR has been implemented and any potential shortcomings, including in its interaction with the other parts of the European framework for sustainable finance, and in exploring possible options to improve the framework.

The main topics to be covered in this questionnaire are:

- 1. current requirements of the SFDR
- 2. interaction with other sustainable finance legislation
- 3. potential changes to the disclosure requirements for financial market participants
- 4. potential establishment of a categorisation system for financial products

Sections 1 and 2 cover the SFDR as it is today, exploring how the regulation is working in practice and the potential issues stakeholders might be facing in implementing it. Sections 3 and 4 look to the future, assessing possible options to address any potential shortcomings. As there are crosslinks between aspects covered in the different sections, respondents are encouraged to look at the questionnaire in its entirety and adjust their replies accordingly.

Please note that::

- we advise you to **save your draft reply regularly** by clicking on the "**Save as draft**" button on the right side of the screen
- some questions of this online questionnaire are displayed only when a specific response is given to a previous question
- in order to ensure a fair and transparent consultation process **only responses received through our online questionnaire will be taken into account** and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-</u><u>sfdr@ec.europa.eu</u>

More information on

- this consultation
- the consultation document
- the related public consultation
- sustainability-related disclosure in the financial services sector
- the protection of personal data regime for this consultation

About you

- * Language of my contribution
 - Bulgarian
 - Croatian
 - Czech
 - Danish
 - Dutch
 - English
 - Estonian
 - Finnish
 - French
 - German
 - Greek
 - Hungarian
 - Irish
 - Italian
 - Latvian
 - ۲

Lithuanian

- Maltese
- Polish
- Portuguese
- Romanian
- Slovak
- Slovenian
- Spanish
- Swedish
- * I am giving my contribution as
 - Academic/research institution
 - Business association
 - Company/business
 - Consumer organisation
 - EU citizen
 - Environmental organisation
 - Non-EU citizen
 - Non-governmental organisation (NGO)
 - Public authority
 - Trade union
 - Other

* First name

Ioana-Alexandra

*Surname

Tuta

* Email (this won't be published)

iotu@humanrights.dk

* Organisation name

255 character(s) maximum

Danish Institute for Human Rights

*Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

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* Country of origin

Please add your country of origin, or that of your organisation.

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	Afghanistan	\odot	Djibouti	\odot	Libya	\odot	Saint Martin
	Åland Islands	0	Dominica	0	Liechtenstein	0	Saint Pierre and
							Miquelon
	Albania	۲	Dominican	۲	Lithuania	۲	Saint Vincent
			Republic				and the
							Grenadines
	Algeria	\bigcirc	Ecuador	\bigcirc	Luxembourg	\bigcirc	Samoa
	American Samoa	\bigcirc	Egypt	\bigcirc	Macau	\bigcirc	San Marino
	Andorra	\bigcirc	El Salvador	\bigcirc	Madagascar	\bigcirc	São Tomé and
							Príncipe
	Angola	\bigcirc	Equatorial Guinea	a	Malawi	\bigcirc	Saudi Arabia
	Anguilla	\bigcirc	Eritrea	\bigcirc	Malaysia	\bigcirc	Senegal
	Antarctica	\bigcirc	Estonia	\bigcirc	Maldives	\bigcirc	Serbia
	Antigua and	\bigcirc	Eswatini	\bigcirc	Mali	\bigcirc	Seychelles
	Barbuda						
	Argentina	\bigcirc	Ethiopia	\bigcirc	Malta	\bigcirc	Sierra Leone
	Armenia	\bigcirc	Falkland Islands	\bigcirc	Marshall Islands	\bigcirc	Singapore
	Aruba	\bigcirc	Faroe Islands	\bigcirc	Martinique	\bigcirc	Sint Maarten
	Australia	\bigcirc	Fiji	\bigcirc	Mauritania	\bigcirc	Slovakia
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Bahamas		French Guiana		Mexico		Somalia
Bahrain	0	French Polynesia	0	Micronesia		South Africa
Bangladesh	0	French Southern	0	Moldova	0	South Georgia
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		Lands				Sandwich
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Barbados	0	Gabon	0	Monaco	0	South Korea
Belarus	0	Georgia	0	Mongolia	\bigcirc	South Sudan
Belgium	0	Germany	0	Montenegro	0	Spain
Belize	0	Ghana	0	Montserrat	0	Sri Lanka
Benin	0	Gibraltar	0	Morocco	0	Sudan
Bermuda	\bigcirc	Greece	0	Mozambique	\bigcirc	Suriname
Bhutan	\bigcirc	Greenland	0	Myanmar/Burma	\bigcirc	Svalbard and
						Jan Mayen
Bolivia	\bigcirc	Grenada	0	Namibia	\bigcirc	Sweden
Bonaire Saint	\bigcirc	Guadeloupe	0	Nauru	\bigcirc	Switzerland
Eustatius and						
Saba						
Bosnia and	\bigcirc	Guam	0	Nepal	\bigcirc	Syria
Herzegovina						
Botswana	\bigcirc	Guatemala	0	Netherlands	\bigcirc	Taiwan
Bouvet Island	\bigcirc	Guernsey	0	New Caledonia	\bigcirc	Tajikistan
Brazil	\bigcirc	Guinea	0	New Zealand	\bigcirc	Tanzania
British Indian	\bigcirc	Guinea-Bissau	0	Nicaragua	\bigcirc	Thailand
Ocean Territory				0		
British Virgin	\bigcirc	Guyana	0	Niger	\bigcirc	The Gambia
Islands		,		5		
Brunei	\bigcirc	Haiti	0	Nigeria	\bigcirc	Timor-Leste
Bulgaria	\bigcirc	Heard Island and	0	Niue	\bigcirc	Тодо
		McDonald Islands				
Burkina Faso	\bigcirc	Honduras	0	Norfolk Island	\bigcirc	Tokelau
Burundi	0	Hong Kong	0	Northern	۲	Tonga
				Mariana Islands		
Cambodia	0	Hungary	0	North Korea	۲	Trinidad and
						Tobago
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	Cameroon		Iceland		North Macedonia		Tunisia
(Canada	0	India	\bigcirc	Norway	0	Turkey
(Cape Verde	۲	Indonesia	0	Oman	0	Turkmenistan
(Cayman Islands	۲	Iran	\bigcirc	Pakistan	0	Turks and
							Caicos Islands
(Central African	0	Iraq	\bigcirc	Palau	0	Tuvalu
	Republic						
(Chad	0	Ireland	\bigcirc	Palestine	0	Uganda
(Chile	0	Isle of Man	\bigcirc	Panama	0	Ukraine
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					Guinea		Emirates
(Christmas Island	0	Italy	\bigcirc	Paraguay	0	United Kingdom
(Clipperton	0	Jamaica	\bigcirc	Peru	0	United States
(Cocos (Keeling)	0	Japan	۲	Philippines	0	United States
	Islands						Minor Outlying
							Islands
(Colombia	0	Jersey	0	Pitcairn Islands	0	Uruguay
(Comoros	0	Jordan	\bigcirc	Poland	0	US Virgin Islands
(Congo	0	Kazakhstan	\bigcirc	Portugal	0	Uzbekistan
(Cook Islands	0	Kenya	\bigcirc	Puerto Rico	0	Vanuatu
(Costa Rica	\bigcirc	Kiribati	۲	Qatar	0	Vatican City
(Côte d'Ivoire	۲	Kosovo	0	Réunion	0	Venezuela
(Croatia	۲	Kuwait	0	Romania	0	Vietnam
(Cuba	0	Kyrgyzstan	\bigcirc	Russia	0	Wallis and
							Futuna
(Curaçao	0	Laos	\bigcirc	Rwanda	0	Western Sahara
(Cyprus	۲	Latvia	0	Saint Barthélemy	0	Yemen
(Czechia	\bigcirc	Lebanon	\bigcirc	Saint Helena	0	Zambia
					Ascension and		
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(Democratic	0	Lesotho	\bigcirc	Saint Kitts and	0	Zimbabwe
	Republic of the				Nevis		
	Congo						
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* Field of activity or sector

- Accounting
- Auditing
- Banking
- Credit rating agencies
- Insurance
- Pension provision
- Investing
- Investment management (e.g. hedge funds, private equity funds, venture capital funds, money market funds, securities)
- Financial advice
- Administration of benchmarks
- Providing of ESG data and/or ratings
- Structuring/issuance of securities
- Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges)
- Social entrepreneurship
- Other
- Not applicable

* Please specify your activity field(s) or sector(s)

National Human Rights Institution

*To which category do you mainly belong or do you mainly represent:

- I am a financial market participant as defined in Article 2(1) of the Sustainable Finance Disclosure Regulation (SFDR)
- I am a financial adviser as defined in Article 2(11) of SFDR
- I am both a financial market participant as defined in Article 2(1) of the SFDR and a financial adviser as defined in Article 2(11) of SFDR
- I am another type of financial undertaking that does not fall under th definition of financial market participant of the SFDR
- I am a non-financial undertaking
- I am a non-professional investor
- I am a professional investor
- I am a national authority or supervisor
- I am an NGO
- I am an ESG data and/or ratings provider

I am a benchmark administrator

- I am an academic
- My organisation is none of the above

Please indicate your revenues, if applicable as published in your most recent financial statement (in million EUR):

Please indicate your balance sheet size, if applicable as published in your most recent financial statement (in million EUR):

* Do you have more than 500 employees on average during the financial year?

- Yes
- No

* Will your organisation be subject to the reporting requirements under the <u>Corporate</u> <u>Sustainability Reporting Directive (CSRD)</u>?

(The CSRD requirements will apply to all large and all listed undertakings with limited liability (except listed micro-enterprises) according to categories defined in Article 3 of <u>Directive 2013</u> /34/EU (the Accounting Directive). Credit institutions and insurance undertakings with unlimited liability are also in scope subject to the same size criteria. Non-EU undertakings listed on the EU regulated markets and non-EU undertakings with a net turnover above EUR 150 million that carry out business in the EU will also have to publish certain sustainability-related information through their EU subsidiaries that are subject to CSRD (or - in the absence of such EU subsidiaries – through their EU branches with net turnover above EUR 40 million).

- Yes
- No
- Don't know / no opinion / not applicable

The Commission will publish all contributions to this targeted consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its

transparency register number, are always published. Your e-mail address will never be published.

Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

Would you be available for follow-up questions under the contact information you provided above?

Yes

No

Section 1. Current requirements of the SFDR

The EU's sustainable finance policy is designed to attract private investment to support the transition to a sustainable, climate-neutral economy. The SFDR is designed to contribute to this objective by providing transparency to investors about the sustainability risks that can affect the value of and return on their investments ('outside-in' effect) and the adverse impacts that such investments have on the environment and society ('inside-out'). This is known as double materiality. This section of the questionnaire seeks to assess to what extent respondents consider that the SFDR is meeting its objectives in an effective and efficient manner and to identify their views about potential issues in the implementation of the regulation.

We are seeking the views of respondents on how the SFDR works in practice. In particular, we would like to know more about potential issues stakeholders might have encountered regarding the concepts it establishes and the disclosures it requires.

Question 1.1 The SFDR seeks to strengthen transparency through sustainability-related disclosures in the financial services sector to support the EU's shift to a sustainable, climate neutral economy.

In your view, is this broad objective of the regulation still relevant?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.2 Do you think the SFDR disclosure framework is effective in achieving the following specific objectives (included in its <u>Explanatory Memorandum</u> and mentioned in its recitals):

Note: In this questionnaire we refer to the term 'end investor' (retail or professional) to designate the ultimate beneficiary of the investments in financial products (as defined under the SFDR) made by a person for their own account.

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Increasing transparency towards end investor with regard to the integration of sustainability risks	0	0	0	0	0	۲
Increasing transparency towards end investor with regard to the consideration of adverse sustainability impacts	0	۲	0	0	0	0
Strengthening protection of end investors and making it easier for them to benefit from and compare among a wide range of financial products and services, including those with sustainability claims	0	۲	0	0	0	۲
Channelling capital towards investments considered sustainable, including transitional investments ('investments considered sustainable' should be understood in a broad sense, not limited to the definition of sustainable investment set out in Article 2(17) of SFDR)	0	0	0	0	0	۲

Ensuring that ESG considerations are integrated into the investment and advisory process in a consistent manner across the different financial services sectors						۲
Ensuring that remuneration policies of financial market participants and financial advisors are consistent with the integration of sustainability risks and, where relevant, sustainable investment targets and designed to contribute to long-term sustainable growth	0	0	0	O	0	۲

Question 1.3 Do you agree that opting for a disclosure framework at EU level was more effective and efficient in seeking to achieve the objectives mentioned in Question 1.2 than if national measures had been taken at Member State level?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 1.4 Do you agree that the costs of disclosure under the SFDR framework are proportionate to the benefits it generates (informing end investors, channelling capital towards sustainable investments)?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

We are seeking the views of respondents on how the SFDR works in practice and the impact it has had.

Question 1.5 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The SFDR has raised awareness in the financial services sector of the potential negative impacts that investment decisions can have on the environment and/or people	0	0	0	۲	0	0
Financial market participants have changed the way they make investment decisions and design products since they have been required to disclose sustainability risks and adverse impacts at entity and product level under the SFDR	©	0	0	0	0	۲
The SFDR has had indirect positive effects by increasing pressure on investee companies to act in a more sustainable manner	0	0	0	0	۲	۲

We would also like to know more about potential issues stakeholders might have encountered regarding the concepts that the SFDR establishes and the disclosures it requires.

Question 1.6 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Some disclosures required by the SFDR are not sufficiently useful to investors	0	0	0	۲	0	O
Some legal requirements and concepts in the SFDR, such as 'sustainable investment', are not sufficiently clear	0	0	0	۲	0	O
The SFDR is not used as a disclosure framework as intended, but as a labelling and marketing tool (in particular Articles 8 and 9)	0	0	0	0	0	۲
Data gaps make it challenging for market participants to disclose fully in line with the legal requirements under the SFDR	o	©	0	۲	O	©
Re-use of data for disclosures is hampered by a lack of a common machine-readable format that presents data in a way that makes them easy to extract	©	©	©	۲	©	O
There are other deficiencies with the SFDR rules (please in text box following question 1.7)	O	©	©	O	O	۲

Question 1.7 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The issues raised in question 1.6 create legal uncertainty for financial market participants and financial advisers	0	0	0	0	0	O
The issues raised in question 1.6 create reputational risks for financial market participants and financial advisers	0	0	0	0	0	0
The issues raised in question 1.6 do not allow distributors to have a sufficient or robust enough knowledge of the sustainability profile of the products they distribute	0	0	0	0	0	©
The issues raised in question 1.6 create a risk of greenwashing and mis-selling	0	0	0	۲	0	O
The issues raised in question 1.6 prevent capital from being allocated to sustainable investments as effectively as it could be	0	0	0	O	0	O
The current framework does not effectively capture investments in transition assets	0	0	0	0	0	O
The current framework does not effectively support a robust enough use of shareholder engagement as a means to support the transition	0	0	0	0	0	O

Others							
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Please provide any additional explanations as necessary for questions 1.5, 1.6 and 1.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The Danish Institute for Human Rights (DIHR) supports the main objective of the SFDR to increase transparency for end consumers and channel finance towards sustainable companies. The DIHR has however several human rights concerns about the regulation. First, SFDR is insufficiently aligned with responsible business conduct standards such as the UN Guiding Principles on Business and Human Rights and OECD Guidelines for Multinational Enterprises which informed the development of related EU regulation such as the Taxonomy (in relation to the minimum safeguards clause), the Corporate Sustainability Reporting Directive and the Corporate Sustainability Due Diligence Directive (still under negotiation). During the two previous consultations on the SFDR Regulatory Technical Standards (in 2020 and 2023 respectively) we highlighted specific concerns and recommended concrete changes to the principal adverse impact (PAI) statement and indicators (some of these recommendations will be reiterated in the next sections). Second, we're concerned that the formulation of some of the human rights metrics allows too much room for interpretation leading to inconsistencies in reporting. In December 2023, we published the report "Documenting respect for human rights in the financial sector. A 2023 snapshot of Danish financial institutions" which included an analysis of the PAI statements of 15 Danish financial institutions. The analysis highlights that the ambiguous, unclear formulation of some of the indicators, combined with the little granular information provided by the financial institutions on their own interpretation of the indicators, leads to significant variation in reporting, making the interpretation and comparison of the data very challenging. Finally, we would like to highlight the importance of ensuring that the social and human rights dimension of sustainability commands the same level of attention as the environmental dimension in the revision of the SFDR. In that respect, an important and often overlooked gap is the absence of guidance on socially sustainable investments. While it is noted that SFDR was not meant to serve as a classification framework, the absence of any guidance on 'social investments' stands in contrast with the detailed guidance for the environmental dimension of 'sustainable investment' via the taxonomy technical screening criteria. Leaving the definition of 'social investment' at the total discretion of financial market participants is unlikely to mitigate the risk of social-washing, one of the stated objectives of the SFDR. We recommend that social investing is further defined as part of improving the overall definition of 'sustainable investment'. We direct your attention to the EU Platform on Sustainable Finance Report on the Social Taxonomy which provides a conceptual framework for socially sustainable investments drawing upon responsible business conduct standards such as the UN Guiding Principles on Business and Human Rights and OECD Guidelines for Multinational Enterprises. The recommendations in that report should be used to set baseline expectations for financial institutions reporting that their products contribute to the social dimension of sustainability.

Disclosures of principal adverse impacts (PAIs)

There are several disclosures concerning PAIs in the SFDR. As a general rule, the SFDR requires financial market participants who consider PAIs to disclose them at entity level on their website. It also includes a mandatory requirement for financial market participants to provide such disclosures when they have more than 500 employees (Article 4). The <u>Delegated Regulation</u> of the SFDR includes a list of these PAI indicators. These entity level PAI indicators are divided into three tables in the Delegated Regulation. Indicators listed in table 1 are mandatory for all participants, and indicators in tables 2 and 3 are subject to a materiality assessment by the financial market participant (at least one indicator from table 2 and one from table 3 must be included in every PAI statement).

Second, the SFDR requires financial market participants who consider PAIs at entity level to indicate in the precontractual documentation whether their financial products consider PAIs (Article 7) and to report the impacts in the corresponding periodic disclosures (Article 11). When reporting these impacts, financial market participants may rely on the PAI indicators defined at entity level in the Delegated Regulation.

Finally, in accordance with the empowerment given in Article 2a of SFDR, the Delegated Regulation requires that the do no significant harm (DNSH) assessment of the sustainable investment definition is carried out by taking into account the PAI indicators defined at entity level in Annex I of the Delegated Regulation.

In this context:

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
I find it appropriate that certain indicators are always considered material (i.e. "principal") to the financial market participant for its entity level disclosures, while having other indicators subject to a materiality assessment by the financial market participant (approach taken in Annex I of the SFDR Delegated Regulation)	0	۲	0	0	0	©
I would find it appropriate that all indicators are always considered material (i.e. "principal") to the financial market participant for its entity level disclosures	©	0	0	۲	0	O
I would find it appropriate that all indicators are always subject to a materiality assessment by the financial market participant for its entity level disclosures	©	©	©	©	©	O

Question 1.8 To what extent do you agree with the following statements about entity level disclosures?

Question 1.8.1 When following the approach described in the first statement of question 1.8 above, do you agree that the areas covered by the current indicators listed in table 1 of the Delegated Regulation are the right ones to be considered material in all cases?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The requirement to 'take account of' PAI indicators listed in Annex I of the Delegated Regulation for the DNSH assessment, does not create methodological challenges	0	0	0	0	0	O
In the context of product disclosures for the do no significant harm (DNSH) assessment, it is clear how materiality of principal adverse impact (PAI) indicators listed in Annex I of the Delegated Regulation should be applied	©	©	©	©	©	©
The possibility to consider the PAI indicators listed in Annex I of the Delegated Regulation for product level disclosures of Article 7 do not create methodological challenges	0	©	©	0	©	O
It is clear how the disclosure requirements of Article 7 as regards principal adverse impacts interact with the requirement to disclose information according to Article 8 when the product promotes environmental and/or social characteristics and with the requirement to disclose information according to Article 9 when the product has sustainable investment as its objective	0	0	0	0	0	O

Question 1.9 To what extent do you agree with the following statements about product level disclosures?

Please provide any additional explanations as necessary for questions 1.8, 1.8.1 and 1.9:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1.8., focus on social/human rights PAI

The DIHR would encourage the regulator to reconsider whether the reguirement of making certain PAI indicators mandatory or optional should be framed as a materiality-related decision (as implied in the consultation question). As the DIHR noted in previous consultations in respect to the Regulatory Technical Standards of SFDR, introducing indicators that are predetermined to constitute principal adverse impact takes a different approach to that of the UN Guiding Principles on Business and Human Rights and OECD Guidelines for Multinational Enterprises. These international standards require businesses, including investors, to identify through due diligence their potential and actual human rights impacts and take action to prevent and mitigate such impacts. When doing so, entities are asked to consider all human rights and identify those most at risk of adverse impacts related to business activities. By including some human rights and not others in the list of mandatory indicators, the regulator risks driving due diligence attention and efforts towards some human rights only at the expense of consideration of all impacts and prioritisation of those most severe. This approach is captured in CSRD by the 'impact materiality' dimension of materiality assessments that again appear slightly out of step with the predetermined list of PAIs. More clarity should be developed between SFDR PAIs and CSRD impact materiality terminology and approaches. It should be possible for financial institutions to report principal adverse impacts that are not explicitly covered in the list of mandatory and optional indicators, for example adverse impacts related to the human rights harms associated with Big Tech such as violations of privacy rights, freedom of expression, access to information, right to health and security of the person, amongst others, including where these are deemed material due to impact materiality considerations.

Further, in the current list of social PAIs not all indicators reflect the occurrence of actual adverse impacts many indicators can only be interpreted as proxies for the likelihood of adverse impacts. Such is the case of those indicators measuring the existence of policies and processes (e.g. workplace accident prevention policies, supplier code of conduct, human rights policy, human rights due diligence etc). Such metrics speak to the preparedness, capacity and commitment of investee companies to address social and human rights risks. A more appropriate framing for the role of these indicators is that of data points (that can indeed be mandatory and optional) that should feed into the financial market participants' impact materiality assessments. Arguably, it is only by getting an overview of investee companies' performance on key social and human rights issues that an investor can decide which adverse impacts are material and need prioritisation because they pose the most severe risk to people.

To address our concern, we recommend:

i) the expansion of the list of social/human rights mandatory indicators to include at the very minimum (a) the core process steps of the implementation of the UN Guiding Principles on Business and Human Rights and OECD Guidelines for Multinational Enterprises (i.e. policy commitment to respect human rights, due diligence processes, access to remedy), (b) performance on a set of core human rights issues for workers: the 4 ILO Core Standards areas (freedom of association and collective bargaining, forced labour, child labour and discrimination); wages and health and safety. It should be clarified that these metrics are mandatory because they reflect core social issues that are likely to be important across sectors and geographies. In respect to the optional indicators, the list should be expanded to cover impacts related to affected communities and consumers/end users drawing upon the social topics in the European Sustainability Reporting Standards. The decision to report on the optional indicators can be based upon an impact materiality assessment.

ii) The regulator should seek to define and clarify the interoperability between impact materiality,

material impacts and principal adverse impacts.

iii) The regulator should clarify that financial market participants can identify as principal adverse impacts issues that are not explicitly captured and measured by the mandatory and optional metrics.
iv) The regulator should clarify that providing data on the mandatory metrics is not sufficient to meet the SFDR requirements regarding the description of the principal adverse sustainability impacts. The financial market participant should clarify how they have interpreted and used the data (as well as other data available that was not reported) to identify and prioritise their principal adverse impacts. Such qualitative information should be included in Table 1.

The cost of disclosures under the SFDR today

Questions 1.10, 1.10.1 and 1.11 are intended for financial market participants and financial advisors subject to the SFDR.

The following two questions aim to assess the costs of the SFDR disclosure requirements distinguishing between oneoff and recurring costs. One-off costs are incurred only once to implement a new reporting requirement, e.g. getting familiarised with the legal act and the associated regulatory or implementing technical standards, setting-up data collection processes or adjusting IT-systems. Recurring costs occur repeatedly every year once the new reporting is in place, e.g. costs of annual data collection and report preparation. In the specific case of precontractual disclosures for example, there are one-off costs to set up the process of publishing pre-contractual disclosures when a new product is launched, and recurring annual costs to repeat the process of publishing pre-contractual disclosures each time a new product is launched (depends on the number of products launched on average each year). These two questions apply both to entity and product level disclosures. Question 1.10 Could you provide estimates of the one-off and recurring annual costs associated with complying with the SFDR disclosure requirements (EUR)?

Please split these estimates between internal costs incurred by the financial market participant and any external services contracted to assist in complying with the requirements (services from third-party data providers, advisory services, etc.).

If such a breakdown is not possible, please provide the total figures.

Please leave the cell blank for the data you are not able to provide.

	Estimated one off costs (in euros)	Estimated recu (in
Total internal costs		
Internal costs for personnel		
Internal costs for IT		
Total external costs		
External costs for data providers		
External costs for advisory services		



I costs of SFDR disclosure	
rements	

Question 1.10.1: Could you split the total costs between product level and entity level disclosures?

Please leave the cell blank for the data you are not able to provide.

	Product-level disclosures (in %)	Entity-lev
Estimated percentage of costs		

evel disclosures (in %)

If you wish, please provide additional details:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1.11 In order to have a better understanding of internal costs, could you provide an estimate of how many full-time-equivalents (FTEs - 1 FTE corresponds to 1 employee working full-time the whole year) are involved in preparing SFDR disclosures?

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1.11.1 Could you please provide a split between:

Please leave the cell blank for the data you are not able to provide.

	Retrieving the data (in %)	Analysing the data (in %)	Reporting SFDR disclosures (in %)	
Estimated percentage				

Other (in %)

Please specify what corresponds to "other" costs:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Data and estimates

Financial market participants' and financial advisers' ability to fulfil their ESG transparency requirements depends in part on other disclosure requirements under the EU framework. In particular, they will rely to a significant extent on the <u>Corporate Sustainability Reporting Directive (CSRD</u>). However, entities are not reporting yet under those new disclosure requirements, or they may not be within the scope of the CSRD. Besides, even when data is already available today, it may not always be of good quality.

Question 1.12 Are you facing difficulties in obtaining good-quality data?

- Yes
- No
- Don't know / no opinion / not applicable

Question 1.12.2 Is the SFDR sufficiently flexible to allow for the use of estimates?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.12.3 Is it clear what kind of estimates are allowed by the SFDR?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

a) For entity level principal adverse impacts:

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers, based on data coming from the investee companies	O	©	©	O	O	O
Estimates from data providers, based on data coming from other sources	©	©	©	O	O	©
In-house estimates	0	0	O	0	0	0
Internal ESG score models	0	0	0	0	0	0
External ESG score models	0	0	0	0	0	0
Other	0	0	O	O	O	0

b) For taxonomy aligned investments (product level):

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers,						

based on data coming from the investee companies						
Estimates from data providers, based on data coming from other sources	©	©	O	O	O	©
In-house estimates	0	0	0	0	0	O
Internal ESG score models	0	0	0	O	0	
External ESG score models	0	0	0	0	0	۲
Other	0	0	0	0	0	O

c) For sustainable investments (product level):

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers, based on data coming from the investee companies		O				٢
Estimates from data providers, based on	0	0	©	©	©	©

data coming from other sources						
In-house estimates	0	0	©	0	0	
Internal ESG score models	0	0	0	0	0	O
External ESG score models	0	0	0	0	0	O
Other	0	0	0	0	0	O

d) Other data points:

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Estimates from data providers, based on data coming from the investee companies	۲	۲	O	O		۲
Estimates from data providers, based on data coming from other sources	©	©	O	O	O	©
In-house estimates	0	0	0	0	0	0
Internal ESG score models	0	O	0	0	0	٢

External ESG score models	©	0	0	0	0	0
Other	O	O	O	O	\odot	O

Question 1.12.5 Do you engage with investee companies to encourage reporting of the missing data?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please provide further explanations to your replies to questions 1.12 to 1.12.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 1.13 Have you increased your offer of financial products that make sustainability claims since the disclosure requirements of Articles 8 and 9 of the SFDR began to apply (i.e. since 2021, have you been offering more products that you categorise as Articles 8 and 9 than those you offered before the regulation was in place and for which you also claimed a certain sustainability performance)?

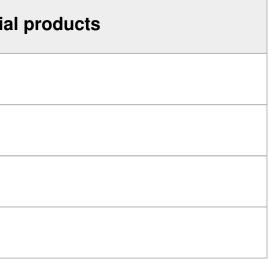
- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- \bigcirc

- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 1.13.1 Please specify how the share of financial products making sustainability claims has evolved in the past years

(Please express it as a percentage of the total financial products you offered each year)

	Percentage of the total financial
2020	
2021	
2022	
2023	



Question 1.13.2 If you have increased your offering of financial products making sustainability claims, in your view, has any of the following factors influenced this increase?

	1 (not at all)	2 (not really)	3 (partially)	4 (mostly)	5 (totally)	Don't know - No opinion - Not applicable
SFDR requirements	O	0	0	0	0	O
Retail investor interest	0	0	0	0	0	O
Professional investor interest	0	0	0	0	0	0
Market competitiveness	0	0	0	0	0	O
Other factors	0	0	0	0	0	O

Please provide further explanations to your replies to questions 1.13, 1.13 1 and 1.13.2:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Section 2. Interaction with other sustainable finance legislation

The SFDR interacts with other parts of the EU's sustainable finance framework. Questions in this section will therefore seek respondents' views about the current interactions, as well as potential inconsistencies or misalignments that might exist between the SFDR and other sustainable finance legislation. There is a need to assess the potential implications for other sustainable finance legal acts if the SFDR legal framework was changed in the future. Questions as regards these potential implications are included in section 4 of this questionnaire, when consulting on the potential establishment of a categorisation system for products, and they do not prejudge future positions that might be taken by the Commission.

The SFDR mainly interacts with the following legislation and their related delegated and implementing acts:

- the <u>Taxonomy Regulation</u>
- the Benchmarks Regulation
- the Corporate Sustainability Reporting Directive (CSRD)
- the Markets in Financial Instruments Directive (MiFID 2) and the Insurance Distribution Directive (IDD)
- the Regulation on Packaged Retail Investment and Insurance Products (PRIIPs)

Other legal acts that are currently being negotiated may also interact with the SFDR in the future. They are not covered in this questionnaire as the detailed requirements of these legal acts have not yet been agreed. At this stage, it would be speculative to seek to assess how their interaction with SFDR would function.

Both the SFDR and the Taxonomy Regulation introduce key concepts to the sustainable finance framework. Notably, they introduce definitions of 'sustainable investment' (SFDR) and 'environmentally sustainable' economic activities (taxonomy). Both definitions require, inter alia, a contribution to a sustainable objective and a do no significant harm (DNSH) test. But while these definitions are similar, there are differences between them which could create practical challenges for market participants.

Question 2.1 The <u>Commission recently adopted a FAQ</u> clarifying that investments in taxonomy-aligned 'environmentally sustainable' economic activities can automatically qualify as 'sustainable investments' in those activities under the SFDR.

To what extent do you agree that this FAQ offers sufficient clarity to market participants on how to treat taxonomy-aligned investment in the SFDR product level disclosures?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

The Benchmarks Regulation introduces two categories of climate benchmarks – the EU climate transition benchmark (EU CTB) and the EU Paris-aligned benchmark (EU PAB) - and requires benchmark administrators to disclose on ESG related matters for all benchmarks (except interest rate and foreign exchange benchmarks). The SFDR makes reference to the CTB and PAB in connection with financial products that have the reduction of carbon emissions as their objective. Both legal frameworks are closely linked as products disclosing under the SFDR can for example passively track a CTB or a PAB or use one of them as a reference benchmark in an active investment strategy. More broadly, passive products rely on the design choices made by the benchmark administrators.

Question 2.2 To what extent do you agree or disagree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The <u>questions & answers published by the Commission</u> <u>in April 2023</u> specifying that the SFDR deems products passively tracking CTB and PAB to be making 'sustainable investments' as defined in the SFDR provide sufficient clarity to market participants	©	0	0	0	0	©
The approach to DNSH and good governance in the SFDR is consistent with the environmental, social and governance exclusions under the PAB/CTB	©	©	©	©	©	O
The ESG information provided by benchmark administrators is sufficient and is aligned with the information required by the SFDR for products tracking or referencing these benchmarks	©	0	0	0	0	©

Both the SFDR and the Corporate Sustainability Reporting Directive (CSRD) introduce entity level disclosure requirements with a double-materiality approach^[1]. The CSRD sets out sustainability reporting requirements mainly for all large and all listed undertakings with limited liability (except listed micro-enterprises)^[2], while the SFDR introduces sustainability disclosure requirements at entity level for financial market participants and financial advisers as regards the consideration of sustainability related factors in their investment decision-making process. Moreover, in order for financial market participants and financial advisers to meet their product and entity level disclosure obligations under the SFDR, they will rely to a significant extent, on the information reported according to the CSRD and its <u>European</u> <u>Sustainability Reporting Standards (ESRS)</u> (provided positive scrutiny of co-legislators of the <u>ESRS delegated act</u>).

¹ Transparency requirements relate to the sustainability risks that can affect the value of investments (SFDR) or companies (CSRD) ('outside-in' effect) and the adverse impacts that such investments or companies have on the environment and society ('inside-out').

² Credit institutions and insurance undertakings with unlimited liability are also in scope subject to the same size criteria. Non-EU undertakings listed on the EU regulated markets and non-EU undertakings with a net turnover above EUR 150 million that carry out business in the EU will also have to publish certain sustainability-related information through their EU subsidiaries that are subject to CSRD (or - in the absence of such EU subsidiaries – through their EU branches with net turnover above EUR 40 million).

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The SFDR disclosures are consistent with the CSRD requirements, in particular with the European Sustainability Reporting Standards	0	0	۲	0	0	0
There is room to streamline the entity level disclosure requirements of the SFDR and the CSRD	0	O	O	O	۲	O

Financial advisors (under MiFID 2) and distributors of insurance-based investment products (under IDD) have to conduct suitability assessments based on the sustainability preferences of customers. These assessments rely in part on sustainability-related information made available by market participants reporting under the SFDR.

Question 2.4 To what extent do you agree that the product disclosures required in the SFDR and <u>its Delegated Regulation</u> (e.g. the proportion of sustainable investments or taxonomy aligned investments, or information about principal adverse impacts) are sufficiently useful and comparable to allow distributors to determine whether a product can fit investors' sustainability preferences under MiFID 2 and the IDD?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 2.5 MIFID and IDD require financial advisors to take into account sustainability preferences of clients when providing certain services to them.

Do you believe that, on top of this behavioural obligation, the following disclosure requirements for financial advisors of the SFDR are useful?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Article 3, entity level disclosures about the integration of sustainability risks policies in investment or insurance advice	O	O		O	O	O
Article 4, entity level disclosures						

about consideration of principal adverse impacts						O
Article 5, entity level disclosures about remuneration policies in relation to the integration of sustainability risks	O	©	©	©	©	©
Article 6, product level pre- contractual disclosures about the integration of sustainability risks in investment or insurance advice	۲	۲	۲	۲	۲	٢
Article 12, requirement to keep information disclosed according to Articles 3 and 5 up to date	۲	۲	۲	۲	۲	O

Question 2.6 Have the requirements on distributors to consider sustainability preferences of clients impacted the quality and consistency of disclosures made under SFDR?

Yes

No

Don't know / no opinion / not applicable

PRIIPs requires market participants to provide retail investors with key information documents (KIDs). As part of the reta il investment strategy, the Commission has recently proposed to include a new sustainability section in the KID to make sustainability-related information of investment products more visible, comparable and understandable for retail investors. Section 4 of this questionnaire includes questions related to PRIIPs, to seek stakeholders' views as regards potential impacts on the content of the KID if a product categorisation system was established.

Please clarify your replies to questions in section 2 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 2.3

The DIHR welcomes the intention to align SFDR indicators with ESRS, which has been one of the objectives of the SFDR specific consultation carried out by the European Supervisory Authorities in April-June 2023. During that consultation the DIHR highlighted there is a need for a more sophisticated approach to connecting the two disclosure frameworks. Specifically, we drew attention to the fact that some social ESRS metrics have been imported in a decontextualised manner without a supporting explanation as to how these metrics are a meaningful proxy for financial institutions' adverse impacts. For example, in respect to the 3 newly introduced opt-in indicators on excessive use of non-guaranteed hour employees, temporary contract employees, and non-employee workers, the ESRS do not set a threshold of what is considered an 'excessive use' thereof. According to the ESRS, the purpose of these disclosures is to "(...) provide contextual information that aids an understanding of the information reported in other disclosures". Specifically, "Quantitative data, such as the number of temporary or part-time employees, is unlikely to be sufficient on its own. For example, a high proportion of temporary or part-time employees could indicate a lack of employment security for employees, but it could equally signal workplace flexibility when offered as a voluntary choice. For this reason, the undertaking is required to disclose contextual information to help information users interpret the data. (...)" . In the ESRS, such data is one of the many data points required as part of a broader suite of disclosure requirements, including on the quality of working conditions of employees and non-employees. Moreover, the import of some draft ESRS metrics as 'mandatory' and some as 'opt in' indicators, respectively, hasn't been substantiated, and appears to be the result of an arbitrary as opposed to carefully reasoned - process. The DIHR recommends that all social PAI indicators should be revisited in light of the ESRS framework adopted by the European Commission with the objective of achieving interoperability between the SFDR and CSRD regulations. In this process, the regulator should develop a clear reasoning for (i) which metrics have been imported and which haven't, (ii) why the metrics selected are meaningful proxies for financial institutions' adverse impacts, (iii) their inclusion in the mandatory and opt-in baskets, respectively.

Section 3. Potential changes to disclosure requirements for financial market participants

3.1 Entity level disclosures

The SFDR contains entity level disclosure requirements for financial market participants and financial advisers. They shall disclose on their website their policies on the integration of sustainability risks in their investment decision-making process or their investment or insurance advice (Article 3). In addition, they shall disclose whether, and if so, how, they consider the principal adverse impacts of their investment decisions on sustainability factors. For financial market participants with 500 or more employees, the disclosure of a due diligence statement, including information of adverse

impacts, is mandatory (Article 4). In addition, financial market participants and financial advisers shall disclose how their remuneration policies are consistent with the integration of sustainability risks (Article 5).

	1 (not at all)	2 (not really)	3 (partially)	4 (mostly)	5 (totally)	Don't knc No opinic Not applicat
Article 3	0	©	O	O	O	0
Article 4	0	0	0	0	۲	0
Article 5	©	O	0	0	O	O

Please explain your replies to question 3.1.1 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Complementing the <u>consultation by the European Supervisory Authorities (ESAs) on the revision of the regulatory</u> <u>technical standards of the SFDR</u>, the Commission is interested in respondents' views as regards the principal adverse impact indicators required by the current Delegated Regulation.

Question 3.1.2 Among the specific entity level principal adverse impact indicators required by the <u>Delegated Regulation of the SFDR</u> adopted pursuant to Article 4 (tables 1, 2 and 3 of Annex I), which indicators do you find the most (and least) useful?

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.1.2

The least useful indicators are those formulated in a very broad manner and lumping multiple issue areas under a single heading. Broad formulations leave a lot of discretion to investors, can lead to inconsistent approaches in measurement and undermine the comparability of the data. Mandatory indicator 10 (which was revised in December 2023 by the ESA to read "Share of investments in investee companies that have been involved in non-respect of the OECD Guidelines for Multinational Enterprises, the UN Guiding Principles, including the principles and rights set out in the eight fundamental conventions identified in the ILO Declaration.....)" is an example in point. The standards referenced in the indicator cover both process-

related requirements (e.g. adoption of a human rights policy, due diligence process, set-up of a grievance mechanism) as well as outcome-related requirements (e.g. avoiding, mitigating and remediating human rights harm). As such, 'non-respect' can mean substantively different things, i.e. the non-existence of one or more of the respective procedural elements as well as the occurrence of adverse human rights impacts. Moreover, depending on how this indicator is interpreted, it can also overlap with some of the optional indicators. For example, if 'non-respect' is to be interpreted as the lack of policies and processes, there is an overlap with some of the opt-in human rights indicators in table 3 (such as 'lack of human rights policies'). If 'non-respect' is to be interpreted as existence of human rights abuses, then there is an overlap with the optional indicator "number of cases of severe human rights issues and incidents". Another challenge is that the OECD Guidelines, one of the standards referenced in the indicator, cover other subject matters in addition to human rights -they also cover environment, consumer protection, anti-bribery.

subject matters in addition to human rights -they also cover environment, consumer protection, anti-bribery. While the indicator is listed in the social category, it is unclear whether the investors should only focus on the human rights chapter in the OECD Guidelines when interpreting the indicator. The DIHR recommends that this indicator be replaced with more specific indicators measuring the degree of alignment with UNGPs and OECD Guidelines currently included in Table 3 such as: Indicator 13 – lack of human rights policies; Indicator 14 – lack of human rights due diligence process; Indicators 5/19/20 – lack of grievance mechanisms for employees and lack of remediation mechanisms for affected communities and consumers; Indicator 18 – number of identified cases of severe human rights issues and incidents. These indicators should be made mandatory.

We raised similar concerns regarding mandatory indicators 11 (which ESA suggested to make optional in their recommendations for RTS revisions in December 2023) and indicator 20 for sovereign investments. Kindly see our feedback to the RTS consultation in 2023 for detailed explanations regarding challenges with those indicators.

The most useful human rights indicators are single issue, specific indicators that are meaningful proxies for specific human rights impacts salient in investors' portfolios, such as mandatory indicators 12 and 13.

Several pieces of EU legislation require entity level disclosures, whether through transparency requirements on sustainability for businesses (for example the CSRD) or disclosure requirements regarding own ESG exposures (such as the Capital Requirements Regulation (CRR) and its Delegated Regulation).

Question 3.1.3 In this context, is the SFDR the right place to include entity level disclosures?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally
- Don't know / no opinion / not applicable

Question 3.1.4 To what extent is there room for streamlining sustainabilityrelated entity level requirements across different pieces of legislation?

```
1 - Not at all
```

۲

- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please explain your replies to questions in section 3.1 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.1.3

While financial institutions that come in the scope of both CSRD and SFDR might need to report some similar information at the entity level (e.g. policies on the identification and prioritization of principal adverse sustainability impacts), the requirement for entity level disclosures in SFDR plays an important and complementary role. Different from CSRD's focus, SFDR specifically targets financial institutions/advisers who offer sustainability products/advice and has a narrower focus on adverse impacts in the value chain (rather than in own activities). The PAI indicators – by aggregating and quantifying impacts across the investment portfolio - can become an important and unique tool for comparing sustainability performance across financial institutions and evaluating progress over time. The DIHR recommends that the regulator explains possible areas of overlap between SFDR and CSRD and highlights the added value of entity level disclosures in SFDR given the specific objective of the regulation to combat green and social washing and increase transparency for end consumers.

3.2 Product level disclosures

The SFDR includes product level disclosure requirements (Articles 6, 7, 8, 9, 10 and 11) that mainly concern risk and adverse impact related information, as well as information about the sustainability performance of a given financial product. The regulation determines which information should be included in precontractual and periodic documentation and on websites.

The SFDR was designed as a disclosure regime, but is being used as a labelling scheme, suggesting that there might be a demand for establishing sustainability product categories. Before assessing whether there might be merit in setting up such product categories in Section 4, Section 3 includes questions analysing the need for possible changes to disclosures, as well as any potential link between product categories and disclosures. The need to ask about potential links between disclosures and sustainability product categories is the reason why this section contains some references to 'products making sustainability claims'. However, this does not pre-empt in any way a decision about how a potential categorisation system and an updated disclosure regime would interact if these were established. The Commission services are openly consulting on all these issues to further assess potential ways forward as regards the SFDR.

The Commission services would therefore like to collect feedback on what transparency requirements stakeholders consider useful and necessary. We would also like to know respondents' views on whether and how these transparency requirements should link to different potential categories of products.

The general principle of the SFDR is that products that make sustainability claims need to disclose information to back up those claims and combat greenwashing. This could be viewed as placing additional burden on products that factor in sustainability considerations. This is why, in the following questions Commission services ask respondents about the usefulness of uniform disclosure requirements for products across the board, regardless of related sustainability claims, departing from the general philosophy of the SFDR as regards product disclosures. Providing proportionate information on the sustainability profile of a product which does not make sustainability claims could make it easier for some investors to understand products' sustainability performance, as they would get information also about products that are not designed to achieve any sustainability-related outcome. This section also contains questions exploring whether it could be useful to require financial market participants who make sustainability claims about certain products to disclose additional information (i.e. in case a categorisation system is introduced in the EU framework, the need to require additional information about products that would fall under a category).

Question 3.2.1 Standardised product disclosures - Should the EU impose uniform disclosure requirements for **all** financial products offered in the EU, regardless of their sustainability-related claims or any other consideration?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 3.2.1 a) If the EU was to impose uniform disclosure requirements for **all** financial products offered in the EU, should disclosures on a limited number of principal adverse impact indicators be required for all financial products offered in the EU?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please specify which principal adverse impact indicators should be required for **all** financial products offered in the EU:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.2.1 b) Please see a list of examples of disclosures that could also be required about **all** financial products for transparency purposes.

In your view, should these disclosures be mandatory, and/or should any other information be required about **all** financial products for transparency purposes?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Taxonomy- related disclosures	0	0	0	0	0	0
Engagement strategies	0	O	0	0	0	0
Exclusions	0	0	0	0	0	0
Information about how ESG-related information is used in the investment process	O	O	O	O	©	O
Other information	0	0	0	0	0	0

Please explain as necessary your replies to questions 3.2.1 and its subquestions:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.2.2 Standardised product disclosures - Would uniform disclosure requirements for **some** financial products be a more appropriate approach, regardless of their sustainability-related claims (e.g. products whose assets under management, or equivalent, would exceed a certain threshold to be defined, products intended solely for retail investors, etc.)?

(Please note that next question 3.2.3 asks specifically about the need for disclosures in cases of products making sustainability claims.)

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 3.2.2 a) If the EU was to impose uniform disclosure requirements for **some** financial products, what would be the criterion/criteria that would trigger the reporting obligations?

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.2.2 b) If the EU was to impose uniform disclosure requirements for **some** financial products, should a limited number of principal adverse impact indicators be required?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 3.2.2 c) Please see a list of examples of disclosures that could also be required about the group of financial products that would be subject to standardised disclosure obligations for transparency purposes (in line with your answer to Q 3.2.2 above).

In your view, should these disclosures be mandatory, and/or should any other information be required about that group of financial products?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Taxonomy- related disclosures	0	0	0	0	0	0
Engagement strategies	0	0	0	0	0	0
Exclusions	0	0	0	0	0	0
Information about how ESG-related information is used in the investment process	۲	©	۲	۲	۲	O
Other information	O	O	۲	۲	۲	O

Please explain as necessary your replies to questions 3.2.2 and its subquestions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The following and last section of this questionnaire (section 4) includes questions about the potential establishment of a sustainability product categorisation system at EU level based on certain criteria that products would have to meet. It presents questions about different ways of setting up such system, including whether additional category specific disclosure requirements should be envisaged. There are therefore certain links between questions in this section (section 3) and questions in the last section of the questionnaire (section 4).

Question 3.2.3 If requirements were imposed as per question 3.2.1 and/or 3.2.2, should there be some additional disclosure requirements when a product makes a sustainability claim?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Please explain as necessary your replies to question 3.2.3:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Sustainability product information disclosed according to the current requirements of the SFDR can be found in precontractual and periodic documentation and on financial market participants' websites, as required by Articles 6, 7, 8, 9, 10 and 11.

Question 3.2.4 In general, is it appropriate to have product related information spread across these three places, i.e. in precontractual disclosures, in periodic documentation and on websites?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 3.2.5 More specifically, is the current breakdown of information between precontractual, periodic documentation and websites disclosures appropriate and user friendly?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Please explain as necessary your replies to questions 3.2.4 and 3.2.5:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Current website disclosures make it mandatory for product sustainability information to be publicly available. This includes portfolios managed under a portfolio management mandate, which can mean a large number of disclosures, as each of the managed portfolios is considered a financial product under the SFDR. A <u>Q&A published by the Commission in July 2021</u> (see question 3 of section V of the consolidated questions and answers (Q&A) on the SFDR and its Delegated Regulation published on the ESAs websites) clarified that where a financial market participant makes use of standard portfolio management strategies replicated for clients with similar investment profiles, transparency at the level of those standard strategies can be considered a way of complying with requirements on websites disclosures. This approach facilitates the compliance with Union and national law governing the data protection, and where relevant, it also ensures confidentiality owed to clients.

Question 3.2.6 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
It is useful that product disclosures under SFDR are publicly available, (e.g. because they have the potential to bring wider societal benefits)	0	0	0	0	0	۲
Confidentiality aspects need to be taken into account when specifying the information that should be made available to the public under the SFDR	0	0	0	0	0	0
Sustainability information about financial products should be made available to potential investors, investors or the public according to rules in sectoral legislation (e.g.: UCITS, AIFM, IORPs directives); the SFDR should not impose rules in this regard	0	0	0	0	0	0

Please explain as necessary your replies to question 3.2.6:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Current product-level disclosures have been designed to allow for comparability between financial products. The SFDR requires pre-contractual disclosures to be made in various documents for the different financial products in scope of the regulation. The disclosure requirements are the same, even though these documents have widely varying levels of detail or complexity, i.e. a UCITS prospectus can be several hundred pages long, while the Pan-European Pension Product Key Information Document (PEPP KID) comprises a few pages.

Question 3.2.7 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The same sustainability disclosure topics and the exact same level of granularity of sustainability information (i.e. same number of datapoints) should be required in all types of precontractual documentation to allow for comparability	0	0	0	0	0	0
The same sustainability disclosure topics should be required in all types of precontractual documentation to allow for comparability	O	0	0	0	۲	۲

Please explain as necessary your replies to question 3.2.7:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 3.2.8 Do you believe that sustainability related disclosure requirements at product level should be independent from any entity level disclosure requirements, (i.e. product disclosures should not be conditional on entity disclosures, and vice-versa)?

- Yes
- No
- Don't know / no opinion / not applicable

Please explain as necessary your replies to question 3.2.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The SFDR is intended to facilitate comparisons between financial products based on their sustainability considerations. In practice, investors, and especially retail investors, may not always have the necessary expertise and knowledge to interpret SFDR product-level disclosures, whether it is about comparing these disclosures to industry averages or credible transition trajectories.

Question 3.2.9 Do you think that some product-level disclosures should be expressed on a scale (e.g. if the disclosure results for similar products were put on a scale, in which decile would the product fall)?

- Yes
- No
- Don't know / no opinion / not applicable

Question 3.2.10 If you are a professional investor, where do you obtain the sustainability information you find relevant?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
From direct enquiries to market participants	0	0	0	0	0	©
Via SFDR disclosures provided by market participants	0	0	0	0	0	۲

Question 3.2.11 If you are a professional investor, do you find the SFDR requirements have improved the quality of information and transparency provided by financial market participants about the sustainability features of the products they offer?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally
- Don't know / no opinion / not applicable

For disclosures to be effective, they need to be accessible and useable to end investors. We are seeking respondents' views about the need to further improve the accessibility and usability of this information, in particular in a digital context.

These questions are intended to complement question 42 in the <u>ESAs' joint consultation paper on the review of the</u> <u>SFDR Delegated Regulation (JC 2023 09)</u> which asks for criteria for machine readability of the SFDR Delegated Regulation disclosures.

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Article 2(2) of the SFDR Delegated Regulation already requires financial market participants to make disclosures under the SFDR in a searchable electronic format, unless otherwise required by sectoral legislation. This is sufficient to ensure accessibility and usability of the disclosed information	0	0	0	0	0	O
It would be useful for all product information disclosed under the SFDR to be machine-readable, searchable and ready for digital use	0	©	0	0	©	©
It would be useful for some of the product information disclosed under the SFDR to be machine-readable and ready for digital use	0	©	0	0	O	O
It would be useful to prescribe a specific machine-readable format for all (or some parts) of the reporting under the SFDR (e.g. iXBRL)	O	©	0	0	O	O
It would be useful to make all product information disclosed under the SFDR available in the upcoming European Single Access Point as soon as possible	0	0	0	0	©	©
Entity and product disclosures on websites should be interactive and offer a layered approach enabling investors to access additional information easily on demand	0	©	0	0	O	0

Question 3.2.12 To what extent do you agree or disagree with the following statements?

It would be useful that a potential regulatory attempt to digitalise							
sustainability disclosures by financial market participants building							
on the European ESG Template (EET) which has been developed	0	0	0	0	0	0	
by the financial industry to facilitate the exchange of data between							
financial market participants and stakeholders regarding							
sustainability disclosures							

Question 3.2.13 Do you think the costs of introducing a machine-readable format for the disclosed information would be proportionate to the benefits it would entail?

- 1 Not at all
- 2 Not really
- 3 Partially
- 4 Mostly
- 5 Totally
- Don't know / no opinion / not applicable

Please provide any comments or explanations to explain your answers to questions 3.2.12 and 3.2.13:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Current product-level disclosures have been designed to allow for comparability between financial products. These financial products and the types of investments they pursue can present differences.

Question 3.2.14 To what extent do you agree with the following statement?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Whether the product is a wrapper offering choices between underlying investment options like a Multi-Option Product	0	0	O	0	0	0
Whether some of the underlying investments are outside the EU	O	O	0	0	0	0
Whether some of the underlying investments are in an emerging economy	0	0	0	0	0	0
Whether some of the underlying investments are in SMEs	0	0	0	0	0	0
Whether the underlying investments are in certain economic activities or in companies active in certain sectors	۲	۲	0	0	۲	0
Other considerations as regards the type of product or underlying investments	0	0	0	0	0	0

"When determining what disclosures should be required at product level it should be taken into account: ..."

Please explain your reply to question 3.2.14:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

4. Potential establishment of a categorisation system for financial products

4.1 Potential options

The fact that Articles 8 and 9 of the SFDR are being used as de facto product labels, together with the proliferation of national ESG/sustainability labels, suggests that there is a market demand for such tools in order to communicate the ESG/sustainability performance of financial products. However, there are persistent concerns that the current market use of the SFDR as a labelling scheme might lead to risks of greenwashing (the Commission services seek respondents' views on this in section 1). This is partly because the existing concepts and definitions in the regulation were not conceived for that purpose. Instead, the intention behind them was to encompass as wide a range of products as possible, so that any sustainability claims had to be substantiated. In addition, a proliferation of national labels risks fragmenting the European market and thereby undermining the development of the <u>capital markets union</u>.

The Commission services therefore seek views on the merits of developing a more precise EU-level product categorisation system based on precise criteria. This section of the questionnaire asks for stakeholders' views about both the advantages of establishing sustainability product categories and about how these categories should work. When asking about sustainability product categories, the Commission is referring to a possible distinction between products depending on their sustainability objectives or sustainability performances.

Replies to questions in this section will help assess which type of investor would find product categories useful. Some questions relate to different possibilities as to how the system could be set-up, including whether disclosure requirements about products making sustainability claims should play a role. There are therefore certain links between questions in this section and section 3 on disclosures. Accordingly, respondents are invited to reply to questions in both sections, so that the Commission services can get insights into how they view disclosures and product categories separately, but also how they see the interlinkages between the two.

Given the high demand for sustainability products, questions in this section assume that any potential categorisation system would be voluntary. This is because financial market participants would likely have an interest in offering products with a sustainability claim. The questions in this section presume that only products that claim to fall under a given sustainability product category would be required to meet the corresponding requirements. However, this should not be seen as the Commission's preferred policy approach, as the Commission is only consulting on these topics at this stage.

If the Commission was to propose the development of a more precise product categorisation system, two broad strategies could be envisaged. On the one hand, the product categorisation system could build on and develop the distinction between Articles 8 and 9 and the existing concepts embedded in them (such as environmental/social characteristics, sustainable investment or do no significant harm), complemented by additional (minimum) criteria that more clearly define the products falling within the scope of each article. On the other hand, the product categorisation system could be based on a different approach, for instance focused on the type of investment strategy (promise of positive contribution to certain sustainability objectives, transition focus, etc.), based on criteria that do not necessarily relate to those existing concepts. In such a scenario, concepts such as environmental/social characteristics or sustainable investment and the distinction between current Articles 8 and 9 of SFDR may disappear altogether from the transparency framework.

Question 4.1.1 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Sustainability product categories regulated at EU level would facilitate retail investor understanding of products' sustainability-related strategies and objectives	0	0	0	0	0	0
Sustainability product categories regulated at EU level would facilitate professional investor understanding of products' sustainability-related strategies and objectives	O	©	©	©	©	©
Sustainability product categories regulated at EU level are necessary to combat greenwashing	0	©	©	©	O	O
Sustainability product categories regulated at EU level are necessary to avoid fragmenting the capital markets union	0	©	©	O	O	O
Sustainability product categories regulated at EU level are necessary to have efficient distribution systems based on investors' sustainability preferences	۲	©	©	0	0	o
There is no need for product categories. Pure disclosure requirements of sustainability information are sufficient	0	©	©	O	O	O

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Approach 1 : Splitting categories in a different way than according to existing concepts used in Articles 8 and 9, for example, focusing on the type of investment strategy of the product (promise of positive contribution to certain sustainability objectives, transition, etc.) based on criteria that do not necessarily relate to those existing concepts	©	©	0	©	0	O
Approach 2 : Converting Articles 8 and 9 into formal product categories, and clarifying and adding criteria to underpin the existing concepts of environmental/social characteristics, sustainable investment, do no significant harm, etc.	©	©	©	©	©	O

Question 4.1.2 If a categorisation system was established, how do you think categories should be designed?

Please explain as necessary your replies to questions 4.1.1 and 4.1.2.

Please keep in mind that there are further questions in this section that elaborate on these first two questions:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

If a categorisation system was established according to approach 1 of question 4.1.2

Question 4.1.3 To what extent do you agree that, under approach 1, if a sustainability disclosure framework is maintained in parallel to a categorisation system, the current distinction between Articles 8 and 9 should disappear from that disclosure framework?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.1.4 To what extent would you find the following categories of sustainability products useful?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
A - Products investing in						

assets that specifically strive to offer targeted, measurable solutions to sustainability related problems that affect people and/or the planet, e.g. investments in firms generating and distributing renewable energy, or in companies building social housing or regenerating urban areas.			
B - Products aiming to meet credible sustainability standards or adhering to a specific sustainability- related theme, e.g. investments in companies with evidence of solid waste and water management, or strong representation of women in decision- making.			٢
C - Products that exclude investees involved in			

activities with negative effects on people and/or the planet	©	0	0	0
D - Products with a transition focus aiming to bring measurable improvements to the sustainability profile of the assets they invest in, e.g. investments in economic activities becoming taxonomy- aligned or in transitional economic activities that are taxonomy aligned, investments in companies, economic activities or portfolios with credible targets and/or plans to decarbonise, improve workers' rights, reduce environmental impacts.				

If you think there are other possible useful categories, please specify:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.1.5 To what extent do you think it is useful to distinguish between sustainability product category A and B described above?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 4.1.6 Do you see merits in distinguishing between products with a social and environmental focus?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.1.7 How many sustainability product categories in total do you think there should be?

- 1 category
- 2 categories
- 3 categories
- 4 categories
- 5 categories
- More than 5 categories
- Don't know / no opinion / not applicable

Question 4.1.8 Do you think product categories should be mutually exclusive, i.e. financial market participants should choose only one category to which the product belongs to in cases where the product meets the criteria of several categories (independently from subsequent potential verification or supervision of the claim)?

Yes

- No
- There is another possible approach
- Don't know / no opinion / not applicable

Please explain your replies to questions 4.1.5, 4.1.6, 4.1.7 and 4.1.8:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.1.9 If a categorisation system was established that builds on new criteria and not on the existing concepts embedded in Articles 8 and 9, is there is a need for measures to support the transition to this new regime?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Please explain your reply to question 4.1.9 as necessary:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.1.10 What should be the minimum criteria to be met in order for a financial product to fall under the different product categories?

Could these minimum criteria consist of:

For product category A of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	O	O	0	O	O	0
Engagement strategies	0	0	0	0	0	O
Exclusions	0	0	0	0	0	O
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	0	0	0	0
Other	O	O	O	0	O	0

Please explain your answers for product category A:

5000 character(s) maximum

For product category B of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	O	O	0	O	O	0
Engagement strategies	0	0	0	0	0	O
Exclusions	0	0	0	0	0	O
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	0	0	0	0
Other	O	O	O	0	O	0

Please explain your answers for product category B:

5000 character(s) maximum

For product category C of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	O	O	0	O	O	0
Engagement strategies	0	0	0	0	0	O
Exclusions	0	0	0	0	0	O
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	0	0	0	0
Other	O	O	O	0	O	0

Please explain your answers for product category C:

5000 character(s) maximum

For product category D of question 4.1.4:

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Taxonomy alignment	O	O	0	O	O	0
Engagement strategies	0	0	0	0	0	O
Exclusions	0	0	0	0	0	O
Pre-defined, measurable, positive environmental, social or governance-related outcome	0	0	0	0	0	0
Other	O	O	O	0	O	0

Please explain your answers for product category D:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.1.11 Should criteria focus to any extent on the processes implemented by the product manufacturer to demonstrate how sustainability considerations can constrain investment choices (for instance, a minimum year-on-year improvement of chosen Key Performance Indicators (KPIs), or a minimum exclusion rate of the investable universe)?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't No oŗ N appl
Category A of question 4.1.4	0	0	0	0	O	(
Category B of question 4.1.4	O	0	۲	0	0	(
Category C of question 4.1.4	0	0	0	0	0	(
Category D of question 4.1.4	0	0	0	0	0	(

Question 4.1.11 a) If the criteria should focus on he processes implemented by the product manufacturer, what process criteria would you deem most relevant to demonstrate the stringency of the strategy implemented?

If a categorisation system was established according to **approach 2** of question 4.1.2

Question 4.1.12 If a categorisation system was established based on existing Articles 8 and 9, are the following concepts of the SFDR fit for that purpose?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
The current concept of 'environmental and/or social characteristics'	0	0	0	0	0	©
The current concept of 'sustainable investment'	0	0	0	0	0	0
The current element of 'contribution to an environmental or social objective' of the sustainable investment concept	۲	۲	0	0	0	O
The current element 'do no significant harm' of the sustainable						

investment concept, and its link with the entity level principal adverse impact indicators listed in tables 1, 2 and 3 of Annex I of the Delegated Regulation		۲	۲	۲	۲	
The current element of 'investee companies' good governance practices' of the sustainable investment concept	©	O	©	۲	©	©

Question 4.1.12 a) If you consider that the elements listed in question 4.1.12 are not fit for purpose, how would you further specify the different elements of the 'sustainable investment' concept, what should be the minimum criteria required for each of them?

	Your answer
'contribution to an environmental or social objective', element of the sustainable investment concept	
'do no significant harm', element of the sustainable investment concept	
'investee companies' good governance practices', element of the sustainable investment concept	

Question 4.1.12 b) Should the good governance concept be adapted to include investments in government bonds?

Yes

- No
- Don't know / no opinion / not applicable

Question 4.1.12 c) Should the good governance concept be adapted to include investments in real estate investments?

Yes

- No
- Don't know / no opinion / not applicable

Question 4.1.13 How would you further specify what promotion of 'environmental/social characteristics' means, what should be the minimum criteria required for such characteristics and what should be the trigger for a product to be considered as promoting those characteristics?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 4.1.14 Do you think that a minimum proportion of investments in taxonomy aligned activities shall be required as a criterion to:

	Yes	No	Don't know - No opinion - Not applicable
fall under the potential new product category of Article 8?	0	©	O

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Question 4.1.15 Apart from the need to promote environmental/social characteristics and to invest in companies that follow good governance practices for Article 8 products and the need to have sustainable investments as an objective for Article 9 products, should any other criterion be considered for a product to fall under one of the categories?

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5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

4.2 General questions about the potential establishment of sustainability products categories

If a sustainability products categorisation system was established, products will need to be distinguished according to a set of pre-established criteria.

Question 4.2.1 In addition to these criteria, and to other possible cross-cutting /horizontal disclosure requirements on financial products, should there be some additional disclosure requirements when a product falls within a specific sustainability product category? This question presents clear links with question 3.2.3 in section 3.

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Question 4.2.1 a) Please see a list of examples of disclosures that could be required when a product falls within a specific sustainability product category.

Should this information be required when a product falls within a specific sustainability product category, and/or should any other information be required about those products?

	1 (not at all)	2 (to a limited extent)	3 (to some extent)	4 (to a large extent)	5 (to a very large extent)	Don't know - No opinion - Not applicable
Taxonomy- related disclosures	0	0	0	0	0	۲
Engagement strategies	0	0	0	0	0	0
Exclusions	0	0	0	0	0	0
Information about how the criteria required to fall within a specific sustainability product category have been met	O	۲	O	O	©	٢
Other information	©	0	O	©	O	O

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
Third-party verification of categories should be mandatory (i.e. assurance engagements to verify the alignment of candidate products with a sustainability product category and assurance engagements to monitor on-going compliance with the product category criteria)	©	0	0	0	0	0
Market participants should be able to use this categorisation system based on a self-declaration by the product manufacturer supervised by national competent authorities	©	©	©	0	©	©
Other	0	0	0	0	0	0

Question 4.2.2 If a product categorisation system was set up, what governance system should be created?

Please explain your answer to Question 4.2.2:

5000 character(s) maximum

Question 4.2.3 If a categorisation system was established, to what extent do you agree with the following statement?

"When determining the criteria for product categories it should be taken into account..."

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
whether the product is a wrapper offering choices between underlying investment options like a Multi-Option Product	0	0	0	0	0	0
whether the underlying investments are outside the EU	0	0	0	0	0	0
whether the underlying investments are in an emerging economy	۲	۲	۲	0	۲	۲
whether the underlying investments are in SMEs	۲	۲	0	0	۲	0
whether the underlying investments are in certain economic activities	۲	۲	0	0	۲	0
other considerations as regards the type of product or underlying investments	0	0	0	0	0	0

Please explain your answer to question 4.2.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

4.3 Consequences of the establishment of a sustainability products categorisation system

As highlighted in section 2, any potential changes to the current disclosure regime and the creation of a categorisation system would need to take into account the interactions between the SFDR and other sustainable finance legislation. The following questions address these interactions for different legal acts, in such a scenario of regulatory changes in the arena of financial product disclosures and categorisation.

Question 4.3.1 The objective of the PRIIPs KID is to provide short and simple information to retail investors.

Do you think that if a product categorisation system was established under the SFDR, the category that a particular product falls in should be included in the PRIIPS KID?

Yes

No

Don't know / no opinion / not applicable

Please explain your answer to question 4.3.1:

5000 character(s) maximum

Question 4.3.2 If new ESG Benchmarks were developed at EU level (in addition to the existing Paris-aligned benchmarks (PAB) and climate transition benchmarks (CTB), how should their criteria interact with a new product categorisation system?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The criteria set for the ESG benchmarks and the criteria defined for sustainability product categories should be closely aligned	0	0	0	0	0	0
Other	0	0	O	0	O	0

Question 4.3.3 Do you think that products passively tracking a PAB or a CTB should automatically be deemed to satisfy the criteria of a future sustainability product category?

- Yes
- No
- Don't know / no opinion / not applicable

Question 4.3.4 To what extent do you agree that, if a categorisation system is established, sustainability preferences under MiFID 2/IDD should refer to those possible sustainability product categories?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

4.4 Marketing communications and product names

Market participants are increasingly informing their clients about sustainability, both in the context of the SFDR and voluntarily in marketing communications and names. Potentially, any expression related to sustainability provided by market participants to describe and promote the entity or its products and services could mislead clients and other stakeholders if it does not appropriately consider the reasonable expectations.

The SFDR does address the issue of marketing communications in Article 13, prohibiting contradictions between such marketing communications and disclosures under the regulation. Article 13 also includes an empowerment for the European Supervisory Authorities to draft implementing technical standards on how marketing communication should be presented. This empowerment has not been used up to now.

Question 4.4.1 Do you agree that the SFDR is the appropriate legal instrument to deal with the accuracy and fairness of marketing communications and the use of sustainability related names for financial products?

- Yes
- No
- Don't know / no opinion / not applicable

Question 4.4.2 To what extent do you agree with the following statements?

	1 (totally disagree)	2 (mostly disagree)	3 (partially disagree and partially agree)	4 (mostly agree)	5 (totally agree)	Don't know - No opinion - Not applicable
The introduction of product categories should be accompanied by specific rules on how market participants must label and communicate on their products	0	0	0	0	0	۲
The use of terms such as 'sustainable', 'ESG', 'SDG', 'green', 'responsible', 'net zero' should be prohibited for products that do not fall under at least one of the product categories defined above, as appropriate	0	0	0	©	0	©
Certain terms should be linked to a specific product category and should be reserved for the respective category	0	0	0	0	0	0

Question 4.4.3 Would naming and marketing communication rules be sufficient to avoid misleading communications from products that do not fall under a product sustainability category?

- 1 Totally disagree
- 2 Mostly disagree
- 3 Partially disagree and partially agree
- 4 Mostly agree
- 5 Totally agree
- Don't know / no opinion / not applicable

Please explain your replies to questions 4.4.1, 4.4.2 and 4.4.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB. You can upload several files. Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations/finance-2023-sfd implementation_en)

Consultation document (https://finance.ec.europa.eu/document/download/99bc25fe-4dd8-4b57-ab37-212b5ab05c41_en?2023-sfdr-implementation-targeted-consultation-document_en.pdf)

More on sustainability-related disclosure in the financial services sector (https://finance.ec.europa.eu/sustainable/finance/disclosures/sustainability-related-disclosure-financial-services-sector_en)

Specific privacy statement (https://finance.ec.europa.eu/document/download/a08edb89-59d8-44f8-873f-7a0f08b2f4c1_en?2022-sfdr-implementation-specific-privacy-statement_en.pdf)

Related targeted consultation (https://finance.ec.europa.eu/regulation-and-supervision/consultations-0/publicconsultation-implementation-sustainable-finance-disclosures-regulation-sfdr_en)

Contact

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